

## Barrister

# **CATHERINE ROBINSON**

Email: <a href="mailto:cro@onepumpcourt.co.uk">cro@onepumpcourt.co.uk</a>

Call: 2011



Specialist in

Personal Immigration
Business Immigration
Public Law

Civil Law
Civil Actions Against Public Authorities
Court Of Protection
Specialist Family & Immigration Team
Direct Access Trained
Qualified Mediator
Array

## Experience

Catherine Robinson is a member of the immigration team. She has a wide range of experience in this field, this includes representing clients at all stages of the immigration and asylum process. Catherine's immigration practice encompasses personal and business advisory work.

Catherine regularly appears before the First-Tier Tribunal and Upper Tribunal in immigration and asylum appeals and bail hearings.

Catherine has extensive experience of drafting judicial review grounds and applications for permission to appeal to the First-Tier Tribunal, Upper Tribunal and Court of Appeal and also undertakes unlawful detention work. She also has experience of cases before the Special Immigration Appeals

Commission.

As part of her ongoing commitment to this area of law Catherine is keen to represent vulnerable individuals within the immigration system.

In October 2020, Catherine was appointed a Recorder, South Eastern circuit, Family division.

## Voluntary work

Catherine acted on a pro-bono basis as junior counsel for the AIRE Centre in SM v ECO, Visa Section C-129/18, SM (Algeria) v Entry Clearance Officer [2018] UKSC 9 and Khan v Secretary of State for the Home Department [2017] EWCA Civ 1755. The instructing solicitors in these cases were Herbert Smith Freehills LLP and the senior counsel were David Chirico and Aidan O'Neil QC. Catherine participates in the Bail for Immigration Detainees duty advocacy scheme.

From 2014 until 2018 Catherine was a trustee of Migrants Resource Centre (incorporating Asylum Aid). She was previously a member of the Management Committee of Lambeth Law Centre.

### Previous experience

Prior to joining 1 Pump Court Chambers, Catherine was an immigration solicitor at Fisher Meredith LLP for 5 years. Her experience included: judicial reviews; appeals at all levels; and fresh asylum and human rights claims. She had a wide range of clients including: individuals needing personal and business immigration advice; victims of trafficking and domestic violence; those considered to be a risk to national security; and unaccompanied minors.

She was ranked as an Associate to Watch by Chambers & Partners 2011 in the category Immigration:

Personal: London. The entry said:

Associate Catherine Robinson enters the rankings this year due to her handling of complicated immigration cases with a terrorist aspect. She is particularly admired for her client-care skills: "She is respectful, kind and honest about the hazards within the asylum system, while still giving fearful and desperate people a sense of hope."

Catherine completed her training contract at (as it was then known) Herbert Smith LLP, an international law firm.

## What the directories say

#### Chambers & Partners

Respected junior who regularly acts in complex, high-profile judicial review proceedings. Her impressive caseload covers areas such as nationality law, deportation and detention. She has recently acted in matters involving vulnerable individuals including individuals with learning disabilities and victims of domestic violence and trafficking.

Strengths: "She is extremely well organised, focused and effective." "She is a very good strategic thinker and has practised as a solicitor, so understands the demands that solicitors are under." "She is always very responsive and has an enviable ability to put complex issues in clear and concise pleadings."

Recent work: Acted for the appellant in EYF (Turkey) v Secretary of State for the Home Department, an appeal concerning the correct approach to the revocation of a deportation order, where ten years had passed and the deportee had complied with the terms of the order.

#### Chambers & Partners 2021

Respected junior who regularly acts in complex, high-profile judicial review proceedings concerning deportation. Her impressive caseload covers areas such as asylum and refugee law. She has recently acted in matters concerning the application of EU law in the context of cases concerning complex reunification of extended family members.

"Very committed to clients. She really goes the extra mile on her cases and she is good tactically."

"Her knowledge of the law and her ability to analyse the details of the cases are exceptional."

#### Chambers & Partners 2019

"Respected junior who regularly acts in complex, high-profile judicial review proceedings concerning deportation. Her impressive caseload covers areas such as asylum and refugee law.

Strengths: "She really sees her client's point of view, really listens." "She's incredibly intelligent and excellent on trafficking and deportation."

Recent work: Acted in BXS v SSHD, a case regarding the Home Secretary's refusal to consider an incountry application to revoke a deportation order from an EEA national."

#### Chambers & Partners 2018

"She is a really effective advocate, especially in the First Tier Tribunal." "She is very good with clients and is approachable, hard-working and tenacious."

#### Chambers & Partners 2016

Ranked as 'Up and Coming' by Chambers & Partners 2016 in the category Immigration – London

(Bar)

"A very good advocate who gets really good results for clients." "She is meticulous and very responsive, and will think about every issue."

### Chambers & Partners 2015

#### Legal 500

Catherine is tenacious in her pursuit of her clients' cases and is wonderful with vulnerable clients.'

#### 2021 Legal 500 Ranked: Tier 4

Cited as a leading junior in Immigration (including business immigration):

"She understands how to win cases and how cases should be prepared." 2019 Legal 500 – Tier 4

"Very good at understanding the needs of solicitors, having been one herself."

Ranked: Tier 4
2018 Legal 500 – Tier 4

## Education

University of Warwick – first class honours LLB (European) School of Oriental and African Studies – LLM (merit)

## Memberships

Immigration Law Practitioners' Association CPBA

## Languages

French and German

### **CASES**

## EYF (Turkey) v Secretary of State for the Home Department [2019] EWCA Civ 592

Appeal concerning the correct approach to the revocation of a deportation order, where 10 years have passed since the deportation order was made, and where the deportee has complied with the terms of that order. Catherine was led by David Chirico (One Pump court Chambers)

Related Barristers:

Catherine Robinson

## R3 v Secretary of State for the Home Department

Deprivation of citizenship challenge before the Special Immigration Appeals Commission. Catherine was led by Hugh Southey QC in the preliminary hearings in this case including whether the decision to deprive the Appellant of his British citizenship rendered him stateless.

Related Barristers:

Catherine Robinson

## SM v ECO, Visa Section C-129/18

In SM v ECO, Visa Section C-129/18 the CJEU considered the free movement directive and Charter of Fundamental Rights in the context of a child applying for entry clearance to join her guardian (in a kafala caring arrangement). Catherine was led by Aidan O'Neil QC (Matrix Chambers) and David Chirico (One Pump Court Chambers) acting for the Aire Centre, instructed by Herbert Smith Freehills.

#### Related Barristers:

### Catherine Robinson

# Robinson v Secretary of State for the Home Department [2019] UKSC 11: meaning of the word 'claim' in section 82 of the NIAA 2002

In the case of *Robinson* the Supreme Court dealt with an issue of statutory construction namely the meaning of the word 'claim' for the purposes of section 82 of the Nationality, Immigration and Asylum Act 2002 ('the 2002 Act'). The central submission of the Appellant in this case was that the Immigration Act 2014 amendments to Part 5 of the 2002 Act rendered rule 353 of the Immigration Rules redundant. The Supreme Court did not accept that submission.

Mr Robinson was represented by Duncan Lewis Solicitors who instructed Michael Fordham QC of Blackstone Chambers, Ronan Toal of Garden Court Chambers and Catherine Robinson of One Pump Court Chambers.

#### Background

Mr Robinson is a national of Jamaica and came to the UK aged 7 in 1998. He was given leave to enter for 6 months and remained in the UK without leave thereafter. His aunt applied for indefinite leave to remain ('ILR') in 2005 under the 'family exercise' and Mr Robinson was a dependent to that application.

Mr Robinson was convicted of a number of robberies and these triggered deportation proceedings against him. He was given notice of liability to deportation and given the opportunity to make representations which he duly did. A deportation order was signed against him but he was given a right of appeal to the First-tier Tribunal ('FTT'). He lodged an appeal and that appeal was based on his Article 8 private life. That appeal was dismissed and his appeal rights exhausted on 1 May 2015. Mr Robinson, first through his representatives and then himself made further representations on 13 May 2015 and 28 July 2015. In those representations Mr Robinson informed the Secretary of State first that his then girlfriend was pregnant and due to give birth on 28 July 2015 and later that his girlfriend had given birth to his son on 26 July 2015. Both those representations were treated as applications to revoke a deportation order and were refused. Crucially the Secretary of State decided that they did not amount to a fresh claim under rule 353. These decisions were made on 23 June 2015 and 31 July 2015 respectively.

On 18 July 2015, the Secretary of State served removal directions on Mr Robinson scheduled for 9 August 2015. Mr Robinson's solicitors lodged an appeal on 5 August 2015. The FTT declined jurisdiction on 7 August 2015 on the basis that the 31 July 2015 decision did not give rise to a right of appeal. Mr Robinson then lodged an application for judicial review on 7 August 2015 and his removal was deferred.

Mr Robinson's central argument was that the FTT had been wrong to decline jurisdiction as the Secretary of State's decisions did give rise to a right of appeal. This was based on the Supreme Court case of *R* (on the application of *BA* (Nigeria)) v Secretary of State for the Home Department [2010] 1 A.C. 444 ('BA (Nigeria)') where the Supreme Court found that a rule 353 decision by the Secretary of State had no effect in determining whether a 'claim' had been made for the purposes of section 92(4)(a) of the 2002 Act as it then was. Both the Upper Tribunal hearing the judicial review and the Court of Appeal did not accept this argument. A further appeal was lodged to the Supreme Court and permission was granted on 10 April 2018.

#### Judgment

Lord Lloyd Jones gave the judgment of the Supreme Court and held that the FTT had not been wrong to decline jurisdiction and that the Secretary of State's decisions did not give rise to a right of appeal.

There were three strands to Lord Lloyd Jones' reasoning to his judgment.

The first strand was that rule 353 did continue to play a role in determining entitlement to a right of appeal after BA (Nigeria) for essentially the same reasons as given by Lord Neuberger in *R* (on the application of ZA (Nigeria)) v Secretary of State for the Home Department [2011] Q.B. 722 ('ZA (Nigeria)'). Those reasons are that BA (Nigeria) involved a case where a right of appeal had already been established and the question for the Supreme Court then was whether that appeal would be in country or out of country. It did not deal with the question of whether a right of appeal existed at all and the role that rule 353 played in that sense. Lord Lloyd Jones added that the argument that before the 2002 Act there was a need for rule 353 because there were no certification powers is misconceived as there were certification powers even in the predecessor legislation. He also added that rule 353 does have a useful role to play. Section 94 of the 2002 Act only blocks an appeal from being in country whereas rule 353 stops an appeal from being brought altogether. Section 96 only stops an appeal from being brought if the ground relied upon could have been raised in an earlier appeal whereas rule 353 is not limited to that ground alone.

The second strand was that the Immigration Act 2014 amendments to Part 5 do not impact rule 353's continued role in determining a person's entitlement to an appeal. This is because the fact that the list of decisions which give rise to an appeal has changed does not mean the structure of section 82 has changed. Lord Lloyd Jones puts it as follows at paragraph 60:

The appellant is not assisted by the fact that under the amended section 82 there is no longer a requirement to establish an "immigration decision" within the list previously set out in section 82(2). In fact, the contrary is the case. A decision to refuse to revoke a deportation order was formerly an "immigration decision" under section 82(2)(k) and therefore gave rise to an in-country right of appeal, subject to the possibility of certification, but this is no longer the case. The 2014 amendments limit immigration appeals to circumstances in which there has been a refusal of a protection claim or a human rights claim, or where protection status has been revoked. (For present purposes I will concentrate on human rights claims.) However, the structure and operation of section 82 remain unchanged. Under the amended section 82(1) a person may appeal to the tribunal where the Secretary of State has decided to refuse a human rights claim made by him, but this does not relieve that person of the burden of establishing that the refusal was in response to a valid claim. The definitions in Part 5 do not address this question and the answer will depend on the application of the

Onibiyo line of authority. Onibiyo, Cakabay, ZA (Nigeria) and VM (Jamaica) establish that there will only be a human rights claim to be determined if further submissions are considered to amount to a fresh claim. Rule 353, in turn, is directed at the manner in which a court should approach that prior question. Under the post-2014 provisions it remains the case that if there is no claim, there is no appealable decision.

The third strand is that Parliament's intention in enacting Part 5 of the 2002 Act and in making the amendments to Part 5 in the Immigration Act 2014 was not to eliminate the role rule 353 plays in determining whether a right of appeal exists. Lord Lloyd Jones found support for this in the fact that Parliament has not repealed or amended rule 353 since introducing Part 5 of the 2002 Act, that Parliament has approved subsequent amendments of the Immigration Rules which included rule 353, that Parliament enacted section 53 of the Borders, Citizenship and Immigration Act 2009 which is on the express basis that rule 353 is still in force and finally that rule 353 has been amended to take account of the 2014 Act amendments to Part 5.

#### Commentary

The point raised by the Appellant in this case was a difficult one. I suspect that judges acutely aware of the principle of finality of litigation would have found it hard to approve a system which allowed a person to bring claim after claim on the same basis and possibly on the same evidence and for that to give rise to an appeal each time with the consequent delay that it would have on the final resolution of the claim. The answer of the Appellant of course was that the Secretary of State has a range of certification powers to guard against abuse and a further remedy against this lies in bringing into force section 12(3) of the Immigration, Asylum and Nationality Act 2006 which would have amended the statutory definition of human rights claim to only include second claims which passed the rule 353 threshold.

However I think the judgment misunderstood the Appellant's case and failed to deal with it properly. The Appellant's case was that whether or not a claim had been made did not matter when Part 5 was originally brought into force because what generated a right of appeal was not whether a valid claim had been made but in fact whether a relevant immigration decision had been made by the Secretary of State. Therefore the interpretation posited by the Appellant of ZA (Nigeria) was that the role of rule 353, once Part 5 was originally brought into force, was that it was the mechanism by which the Secretary of State would decide whether to make a relevant immigration decision which would trigger a right of appeal. Therefore reference in paragraph 60 of the judgment of 'under the post 2014 provisions it remains the case that if there is no claim, there is no appealable decision' misunderstands the fact that whether or not something amounts to a claim is not what triggered a right of appeal before the 2014 Act amendments but whether a relevant immigration decision had been made. The case really centers on the correct interpretation of ZA (Nigeria).

The judgment also fails to deal with the issue that 'claim' for the purposes of section 82 seemingly now has a dual meaning because rule 353 does not apply to human rights claims made overseas. This was a point raised at the hearing but it is conspicuously absent from the judgment.

This long running series of litigation on this point has come to a conclusion on a shaky foundation. For Mr. Robinson it means that he has no right of appeal to the decisions made in 2015 but it is open to him to put forward further submissions and engage with the rule 353 process.

#### Related Barristers:

#### Catherine Robinson

## Robinson v Secretary of State for the Home Department

UKSC 11: meaning of the word 'claim' in section 82 of the NIAA 2002

In the case of Robinson the Supreme Court dealt with an issue of statutory construction namely the meaning of the word 'claim' for the purposes of section 82 of the Nationality, Immigration and Asylum Act 2002 ('the 2002 Act'). The central submission of the Appellant in this case was that the Immigration Act 2014 amendments to Part 5 of the 2002 Act rendered rule 353 of the Immigration Rules redundant. The Supreme Court did not accept that submission.

Mr Robinson was represented by Duncan Lewis Solicitors who instructed Michael Fordham QC of Blackstone Chambers, Ronan Toal of Garden Court Chambers and Catherine Robinson of One Pump Court Chambers.

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Mr Robinson was convicted of a number of robberies and these triggered deportation proceedings against him. He was given notice of liability to deportation and given the opportunity to make representations which he duly did. A deportation order was signed against him but he was given a right of appeal to the First-tier Tribunal ('FTT'). He lodged an appeal and that appeal was based on his Article 8 private life. That appeal was dismissed and his appeal rights exhausted on 1 May 2015. Mr Robinson, first through his representatives and then himself made further representations on 13 May 2015 and 28 July 2015. In those representations Mr Robinson informed the Secretary of State first that his then girlfriend was pregnant and due to give birth on 28 July 2015 and later that his girlfriend had given birth to his son on 26 July 2015. Both those representations were treated as applications to revoke a deportation order and were refused. Crucially the Secretary of State decided that they did not amount to a fresh claim under rule 353. These decisions were made on 23 June 2015 and 31 July 2015 respectively.

On 18 July 2015, the Secretary of State served removal directions on Mr Robinson scheduled for 9 August 2015. Mr Robinson's solicitors lodged an appeal on 5 August 2015. The FTT declined jurisdiction on 7 August 2015 on the basis that the 31 July 2015 decision did not give rise to a right of appeal. Mr Robinson then lodged an application for judicial review on 7 August 2015 and his removal was deferred.

Mr Robinson's central argument was that the FTT had been wrong to decline jurisdiction as the Secretary of State's decisions did give rise to a right of appeal. This was based on the Supreme Court case of *R* (on the application of *BA* (*Nigeria*)) *v* Secretary of State for the Home Department [2010] 1

A.C. 444 ('BA (Nigeria)') where the Supreme Court found that a rule 353 decision by the Secretary of State had no effect in determining whether a 'claim' had been made for the purposes of section 92(4)(a) of the 2002 Act as it then was. Both the Upper Tribunal hearing the judicial review and the Court of Appeal did not accept this argument. A further appeal was lodged to the Supreme Court and permission was granted on 10 April 2018.

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There were three strands to Lord Lloyd Jones' reasoning to his judgment.

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### Related Barristers:

# Ahmed Osman Catherine Robinson

# R on the application of Jamar Christoff Robinson v Secretary of State for the Home Department [2017] EWCA Civ 316

Challenge to fresh claim refusal and the FTT's decision that there is no valid appeal – arguing that the approach taken in the case of R (on the application of Waqar) v Secretary of State for the Home Department (statutory appeals/paragraph 353) IJR [2015] UKUT 169 (IAC) is incorrect. The Court of appeal dismissed the appeal. The Supreme Court granted permission to appeal. Catherine is being led by Michael Fordham QC (Blackstone Chambers) and Ronan Toal (Garden Court Chambers)

Related Barristers:

Catherine Robinson

# The Queen on the application of Saadawi v Secretary of State for the Home Department [2017] EWHC 3032 (Admin)

Challenge to a negative conclusive grounds decision from the competent authority in relation to whether claimant is a victim of trafficking. Issue is whether he was subjected to forced labour / slavery in the particular circumstances. Judge found the decision of the competent authority was not one which could be challenged. There is an outstanding application for permission to appeal.

Related Barristers:

Catherine Robinson

## Khan v Secretary of State for the Home Department [2017] EWCA Civ 1755

The Aire Centre was given permission to intervene to address the lawfulness of the Upper Tribunal's determination inSala v Secretary of State for the Home Department (EFMs Right of Appeal) [2016] UKUT 00411 (IAC). The Court of Appeal found that the Upper Tribunal's approach in Sala was unlawful. Catherine was led by David Chirico (One Pump Court Chambers).

Related Barristers:

Catherine Robinson

## SM (Algeria) v Entry Clearance Officer [2018] UKSC 9

The Aire Centre were given permission to intervene to address the lawfulness of the Upper Tribunal's determination in Sala v Secretary of State for the Home Department (EFMs Right of Appeal) [2016] UKUT 00411 (IAC). Approach in Salawas overruled. Catherine is being led by Aidan O'Neil QC (Matrix Chambers) and David Chirico (One Pump Court Chambers). There is now a pending reference for a preliminary ruling before the CJEU (C-129/18).

Related Barristers:

#### Catherine Robinson

## SM (Algeria) v Entry Clearance Officer [2018] UKSC 9

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Related Barristers:

Catherine Robinson

# The Queen on the Application of Sayyad v Secretary of State for the Home Department

[2014] EWHC 1660 (Admin)

Judicial review of the SSHD's decision to certify the Claimant's asylum and human rights claim as clearly unfounded. The Claimant is from India and was previously a victim of forced marriage. Since coming to the United Kingdom she married a Pakistani citizen and her parents do not approve and she fears persecution on return to India.

Area of Law:

**Personal Immigration** 

Related Barristers:

Catherine Robinson

## BXS v Secretary of State for the Home Department

[2014] EWHC 737 (Admin)

Judicial review of the SSHD's refusal to consider an in-country application to revoke a deportation order from an EEA national and a decision to certify the Claimant's human rights application.

Area of Law:

Personal Immigration

Related Barristers:

Catherine Robinson

**David Chirico** 

## Belkevich v Secretary of State for the Home Department

[2013] EWHC 1389 (Admin)

This case started as a delay challenge to the SSHD's failure to consider the Claimant's case under the legacy and then became a challenge to the SSHD's refusal.

Area of Law:

Personal Immigration

Related Barristers:

Catherine Robinson

### **PUBLICATIONS**

## 'Human Trafficking in Northern Ireland' in Human Trafficking Handbook

Chapter considering the implementation of the Council of Europe on Action against Trafficking in

# Human Beings in Northern Ireland. Authors

**Catherine Robinson** and Lois Hamilton

(Editor: Parosha Chandran)

Related Barristers:

Catherine Robinson